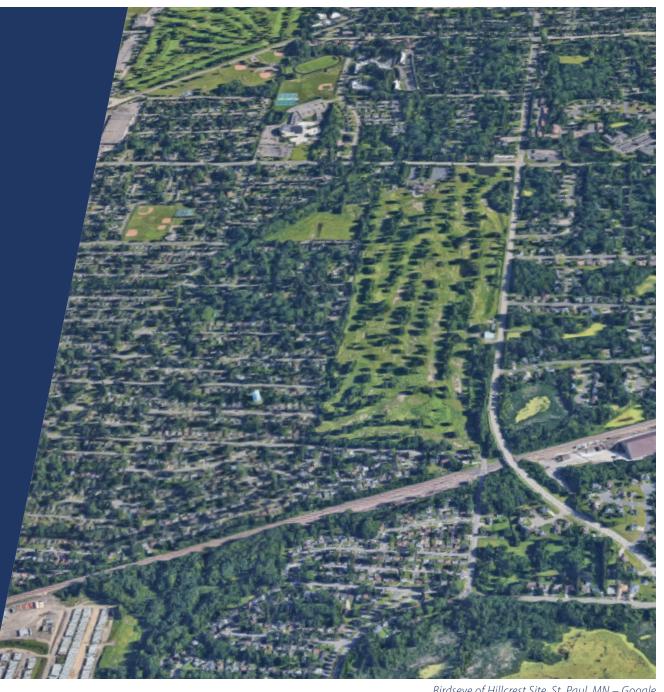
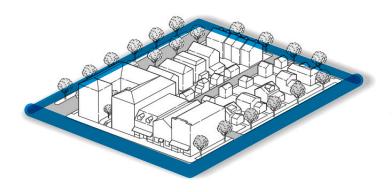
HILLCREST URBAN DESIGN WORK GROUP

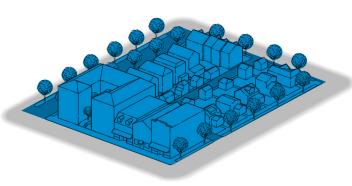
Meeting 3 – Regulatory and Design Basics for Streets and Blocks

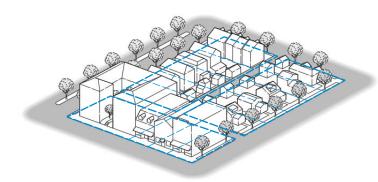


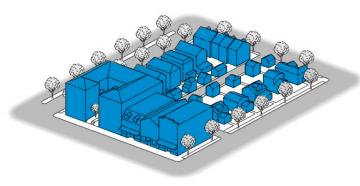
Birdseye of Hillcrest Site, St. Paul, MN – Google

DESIGN SCALE FRAMEWORK









Streets

- + St. Paul 2040 Comprehensive Plan
- + Watershed requirements (RWMWD)
- + Hillcrest Master Plan
- + St. Paul Street Design Manual
- + District stormwater, utility, and traffic needs

Blocks

- + Hillcrest Master Plan
- + City of St. Paul Zoning Code
- + City Council Ordinance 19-39:
 City Council Bonding Approval for Acquisition
- + LEED for Communities Platinum
 Pre-Certification

Lots

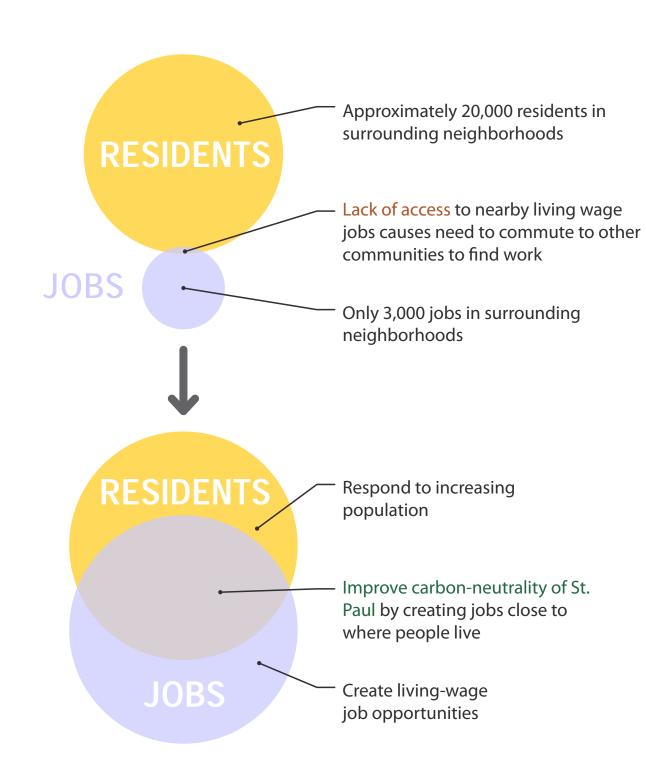
- + City of St. Paul Zoning Code
- + Watershed requirements (RWMWD)
- + Operations & Maintenance
- + Crime Prevention through Environmental Design (CPTED)
- + Market feasibility

Buildings

- + City of St. Paul Building Code
- + LEED certification
- + Arts/Employment District concept
- + Sustainability requirements

PORT AUTHORITY GOALS

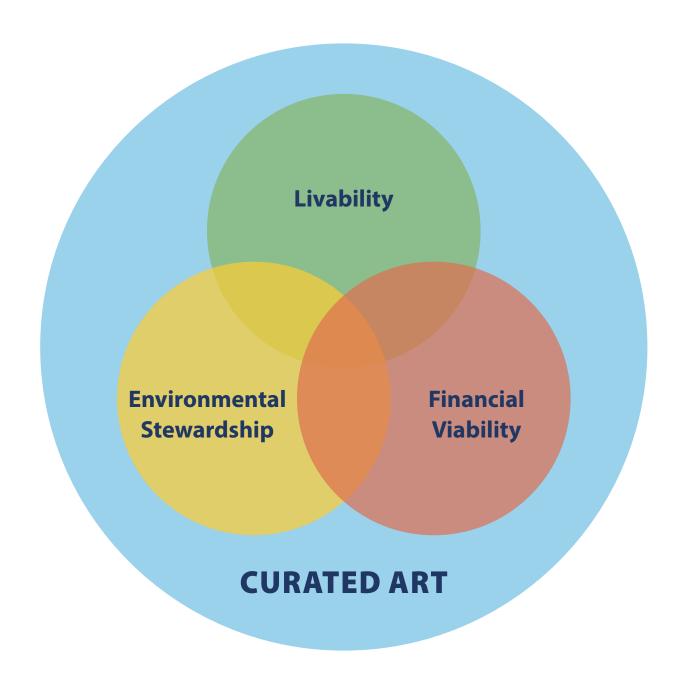
- + Create quality, living wage job opportunities
- + Expand the St. Paul tax base
- + Advance sustainable development





TYPICAL LIGHT INDUSTRIAL DEVELOPMENT

- Based upon market pressure and the project's goals (i.e. create good jobs), it is clear that the least important factor for the success of the proposed light industrial development is the architecture.
- Light industrial developers do not need impressive or beautiful buildings to run their businesses well, but the community benefits when these structures add nuance and character to the neighborhood.
- All development projects should incorporate the goals of Livability, Environmental Stewardship, and Financial Viability.



WE WANT TO DO BETTER

The Port Authority has been seeking alternative compliance for building code requirements that accept mural-based public art as a form of architectural articulation.

"Murals and other art upon industrial buildings can satisfy the requirements of City Code Sec. 66.542(a)(2) in lieu of facade articulation if the Department of Safety and Inspections determines that the art has a similar visual impact from the street and can be adequately maintained."

From Hillcrest Master Plan, draft dated January 13, 2022, page 41

+ Any requirements that must be fulfilled by potential developers/ business owners must support the financial viability of their project.

Additional requirements that increase the level of a site's environmental stewardship are also being explored.

LIVABILITY

+ Layered, textured, human-scaled streetscape













FINANCIAL VIABILITY

- + Pre-selected, cost- and energy-efficient components
- + Create simple, attractive "background buildings" that are useful to job providers
- + Redirect investment from architecture to community-oriented site amenities



South-Facing Facade

15% Murals 850 Square Feet \$8,500-\$34,000



South-Facing Facade - No Solar 30% Murals *if Public-Facing*

1,700 Square Feet \$17,000-\$68,000



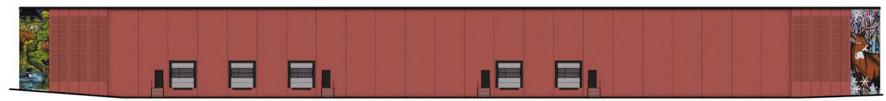
Street Facade

20% Murals 2,400 Square Feet \$24,000-\$96,000



Trail Facade

15% Murals 800 Square Feet \$8,000-\$32,000 Loading Facade 6% Murals 850 Square Feet \$8,000-\$32,000



ENVIRONMENTAL STEWARDSHIP

- + Stormwater infiltration and biofiltration
- + Energy reserve roofs and surfaces for solar panels

























STREETS AND BLOCKS

They define each other's extents and character as they are each other's negative space.

PLANNING DOCUMENTS & REQUIREMENTS



- + City-adopted document outlining community-driven policies that address city-wide physical development over the next 20 years
- + Establishes priorities for design of rights-of-way, with needs of pedestrians & bicyclists placed at the top



- + City-adopted document outlining community-driven policies that address city-wide physical development over the next 20 years
- + Guides transportation planning while fitting strategically into regional visions laid out by the Metropolitan Council



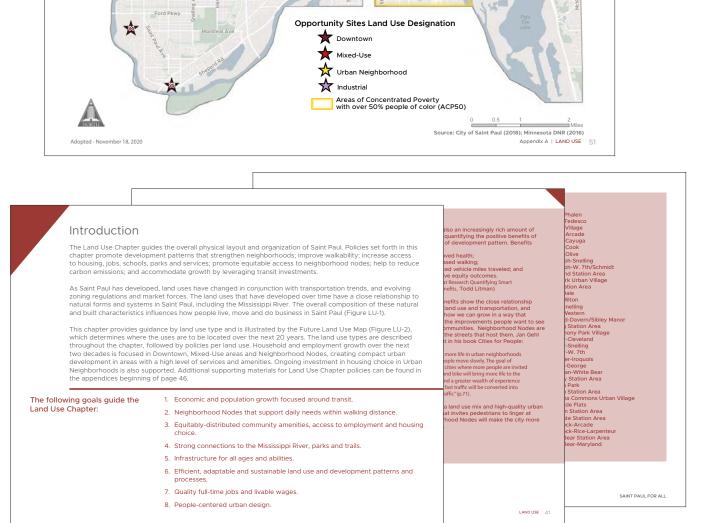
CITY OF ST. PAUL 2040 COMP PLAN

Overall city Land Use goals and Neighborhood Node locations are based on the urban design concept of the "20-minute city."

+ All residences within St. Paul shall be a 20-minute walk (or less) from a Neighborhood Node that offers a variety of amenities, such as neighborhood businesses, grocery stores, parks, and/or open space.

Hillcrest Golf Course is specifically mentioned on page 42 as a future Neighborhood Node location. Locations were identified via:

- + Adopted small area, neighborhood, and master plans
- + Community feedback
- + Market potential
- + Review of current zoning designations
- + Analysis of current and future land use

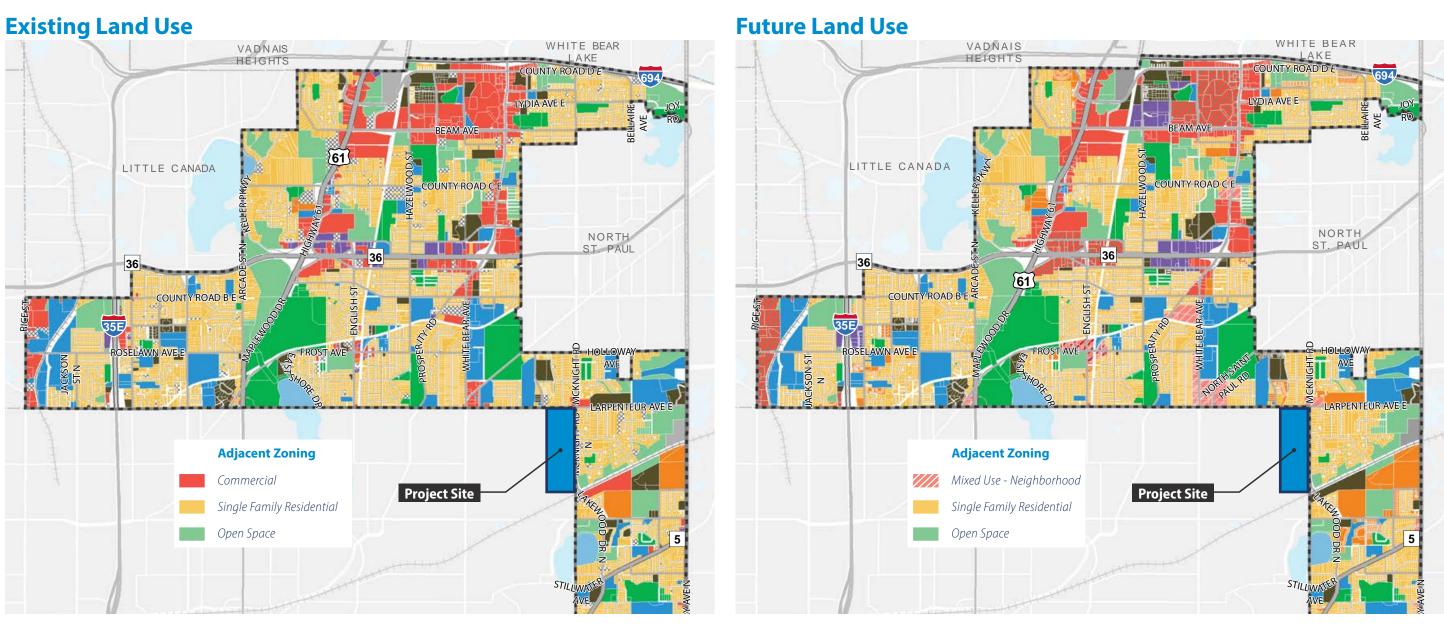


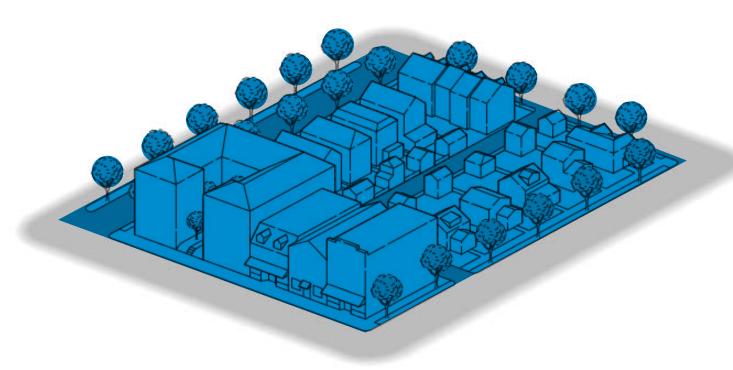
SAINT PAUL FOR ALL

Map LU-3: Opportunity Sites



CITY OF MAPLEWOOD 2040 COMP PLAN





BLOCKS

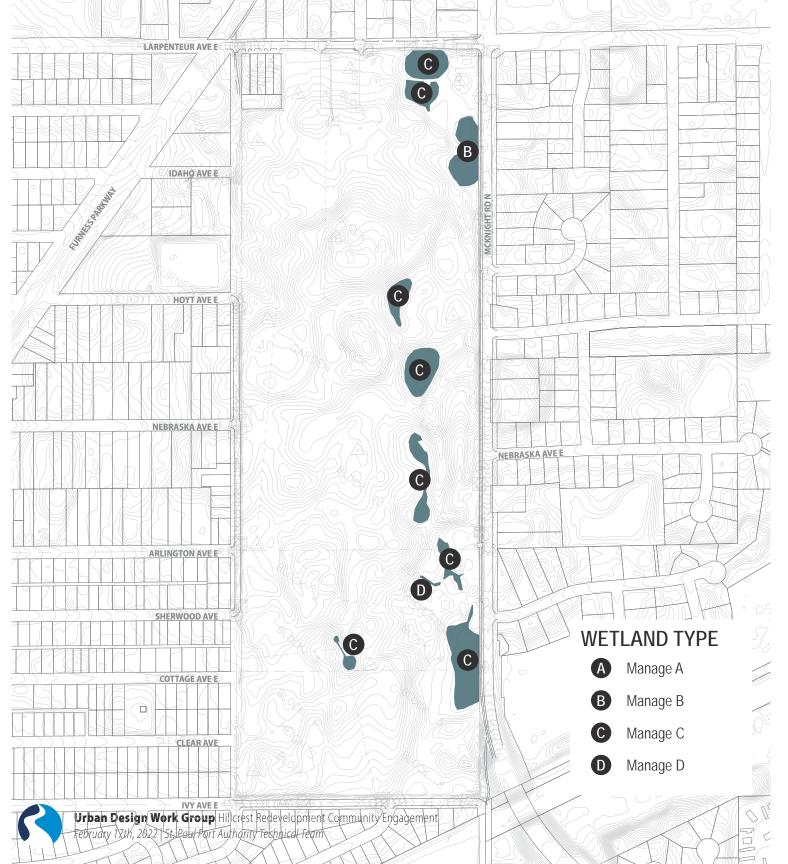
- Block configuration is strongly influenced by prioritizing alignment with the existing intersections around the site perimeter.
- Blocks are further influenced by minimum and maximum dimensions for residential and mixed use development.
- Light Industrial blocks are configured to maximize existing wetland preservation and long-term development flexibility.

MASTER PLAN

Block and Street Layout

- + City and County Traffic Engineers strongly endorsed a road network that aligns with existing intersections
 - Most truck traffic will be coming off of McKnight, entering the site at Arlington or Montana
 - Neighborhood Node main access at Larpenteur & Howard
- + Strong community desire to prevent cut-through traffic into the surrounding neighborhood
 - Every other street connects to the street grid west of the site
 - There are no continuous roads across the site east/west
 - Traffic calming/street diet measures will be used to discourage truck traffic from going west of Howard
- + Block depth at Neighborhood Node & western residential buffer zone reflect minimum developable dimensions





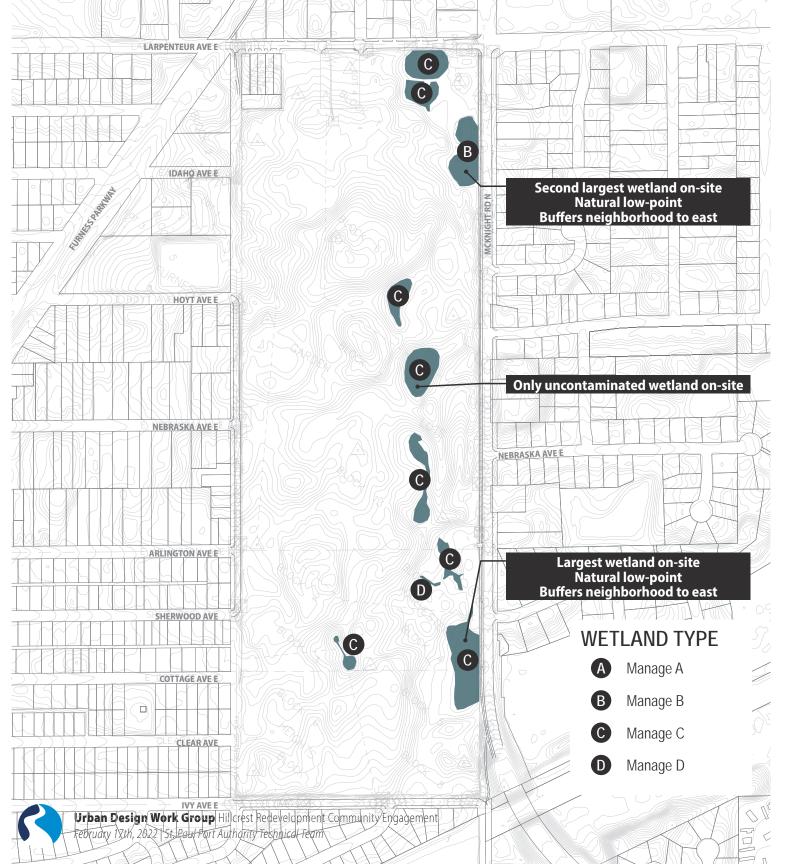
WETLAND MANAGEMENT

According to the Wetland Conservation Act (WCA), Ramsey-Washington Metro Watershed District (RWMWD), and the City of St. Paul:

Wetland Classification	Manage A	Manage B	Manage C	Not Yet Assessed
Average Buffer Width	75 feet	50 feet	25 feet	Wetlands will need to be assessed by project applicant to understand appropriate management level
Minimum Buffer Width	37.5 feet	25 feet	12.5 feet	

Wetland Terminology

- + Preservation: leave healthy wetlands alone
- + Restoration: clean-up contaminated wetlands in the current location
- + On-site Mitigation: off-set of unavoidable wetland impacts through creation of new wetlands, i.e. build healthy wetlands at a new location within the site.
 - Only replacement option available to fulfill watershed rules at this time, since watershed credits are not available
- + Off-site Mitigation: off-set unavoidable wetland impacts through creation of new wetlands, i.e. buy off-site credits or create new wetlands off-site

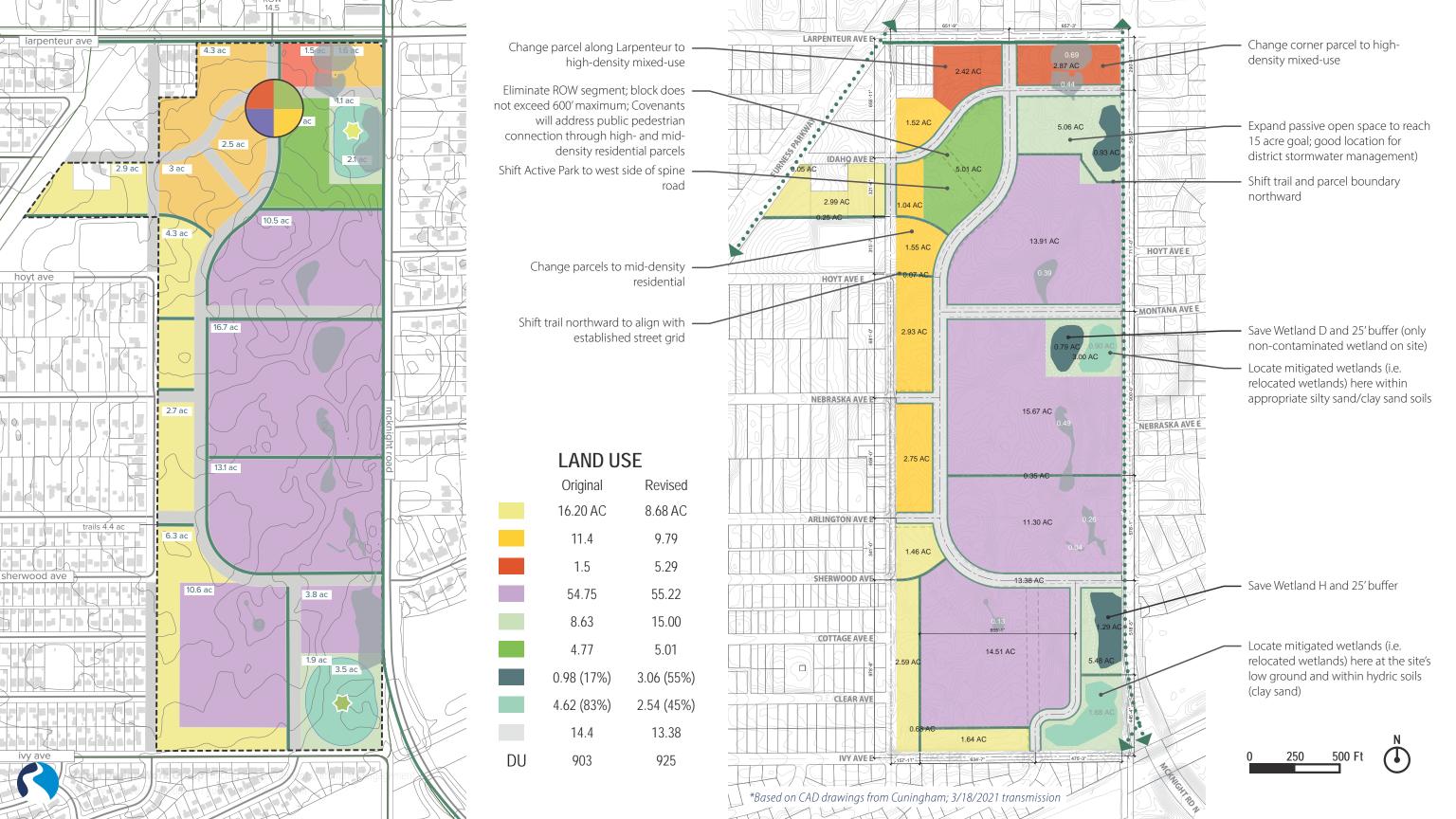


WETLAND MANAGEMENT

Necessary removal of contaminated soils within wetlands shall require dredging and restoration of wetlands within their existing footprint.

Watershed rules (RWMWD) are more restrictive than Wetland Conservation Act (WCA) requirements:

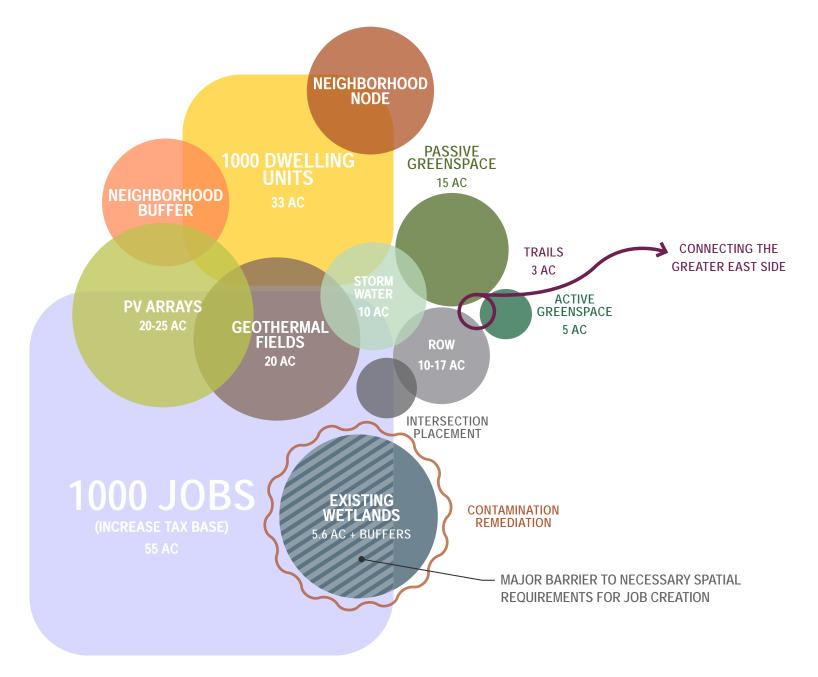
- + WCA requires 2:1 ratio for mitigated wetlands, but can be offset through state-purchased credits
- + Watershed requires 1:1 ratio for mitigated wetlands, but must be on-site



SPATIAL RELATIONSHIP BETWEEN USES

112 acre site

150+ acres of required programming

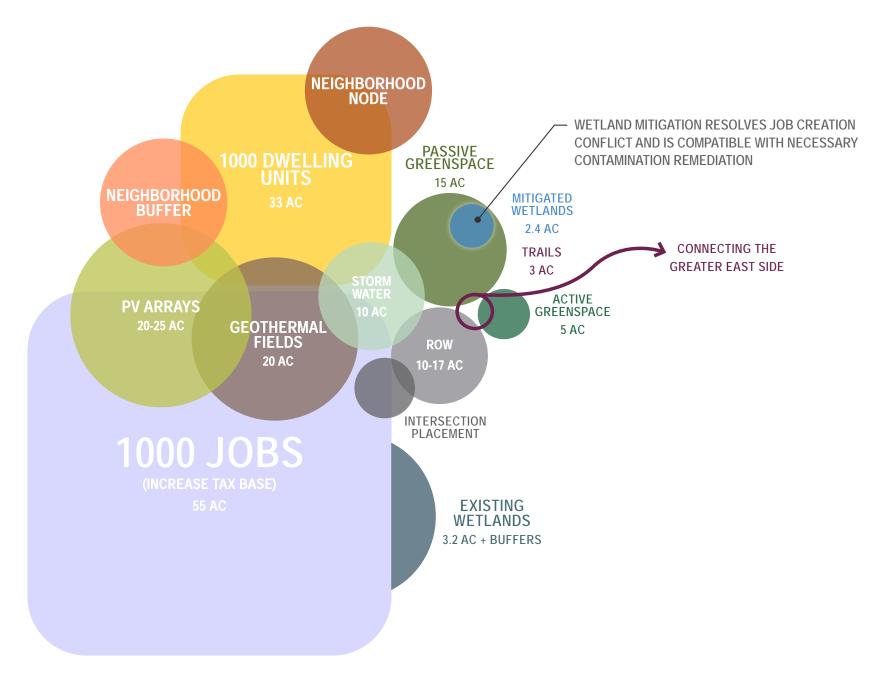




SPATIAL RELATIONSHIP BETWEEN USES

112 acre site

150+ acres of required programming



MASTER PLAN

Block Types and the Zoning Code

- + The Master Plan for Hillcrest designates four zoning types throughout the site:
 - T1 Traditional Neighborhood
 - T2 Traditional Neighborhood
 - T3 Traditional Neighborhood
 - IT Transitional Industrial
- + Each zoning type has specific requirements for principal uses and accessory uses, and provide direction on the density, scale, and appearance of development.
- + The size and scale of these blocks have a direct impact on the look and feel of the public realm.

Refer to: library.municode.com/mn/st. paul/codes/code of



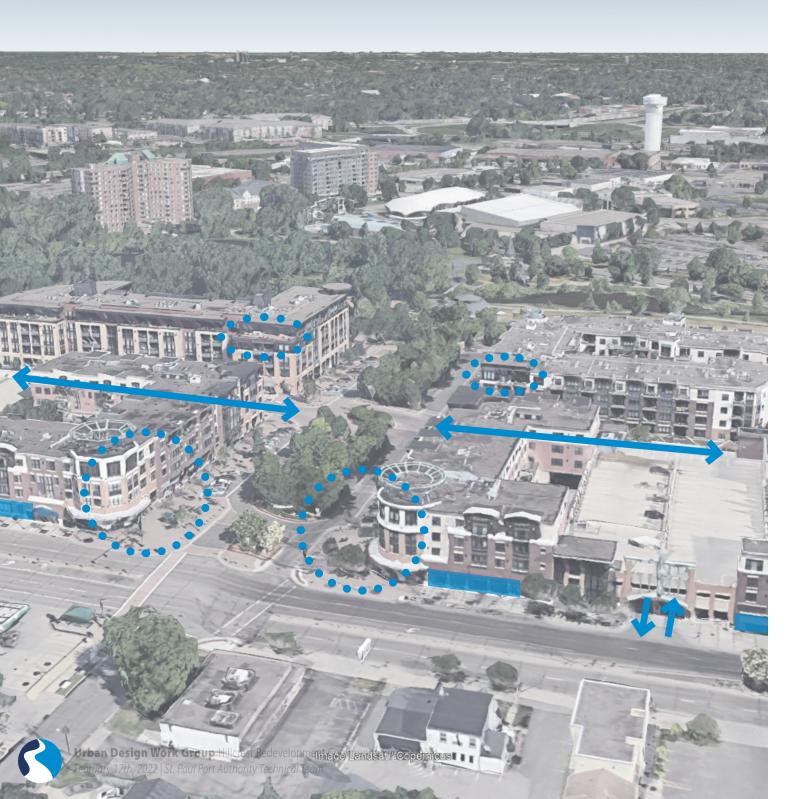
TRADITIONAL NEIGHBORHOOD DISTRICT DESIGN STANDARDS

(Sec. 66.343)

- + **Block length** (does not apply to T1) in mixed use areas must not exceed 400' & in residential should generally match existing block patterns while not exceeding 660'
- + **Screening of equipment & service areas** (does not apply to T1) fences, walls, or plantings at least 6' in height must screen storage, service, or loading equipment from public streets/walkways
- + Interconnected street & alley network (does not apply to T1) extending & restoring the existing street network to the greatest degree possible (no cul-de-sac! Cul-de-sac bad!)
- + On-street parking (does not apply to T1) generally prefer on-street parking lining both sides of the street to buffer pedestrians, calm traffic, and supplement off-street parking

- + **Off-street parking** preferred to be within, below, or behind principal buildings, & if structured, must be buffered from public ROW with active uses and/or architectural screening
- + **Parking lot lighting** (does not apply to T1) requires pedestrian-scaled lighting in off-street parking areas
- + Street trees required within a minimum 5' wide strip (or approved structure) between the curb and sidewalk of all streets at regular intervals (~30' on center) to define edges, provide shade, & buffer pedestrians
- + Sidewalks required on both sides of street except where abutting a park or other open space, & should be at least 6' wide in areas of high pedestrian activity, & at least 5' wide everywhere else
- + **Setbacks & front yard areas** hard surfaced front yards should include amenities such as benches, tables, & planters





POTENTIAL AREAS OF INFLUENCE

How the lots work together to make a block

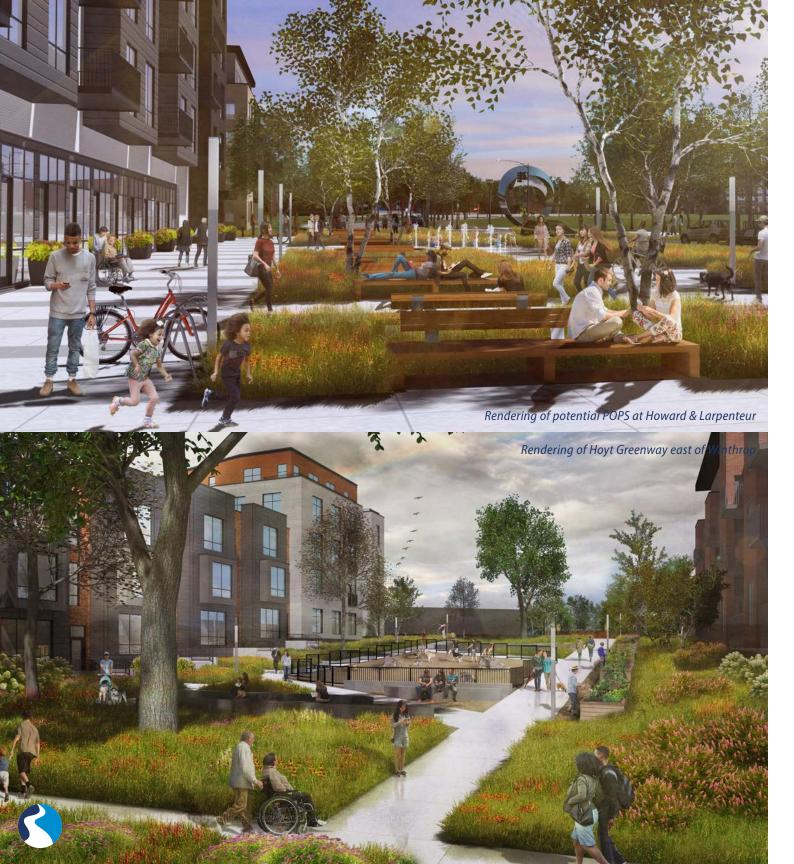
- + Corners & entry points
- + Private, semi-private, & public spaces
- + Open spaces within blocks trail connections, pocket parks, POPS (privately-owned public space), community garden, temporary greenspace/agriculture

Scale & Density

- + Building heights, widths, parcel widths
- + Dwelling unit density per acre
- + Accessory Dwelling Units (ADU's)

Internal Circulation

- + Alleys & shared driveways
- + Driveway frequency



HOW LOTS WORK TOGETHER TO MAKE A BLOCK

- + Corners & Entry Points
- + Private, semi-private, and public spaces
- + Open spaces within blocks trail connections, pocket parks, POPS (privately-owned public space), community garden, temporary greenspace/agriculture



SCALE & DENSITY

- + Building heights, widths, parcel widths
- + Dwelling unit density per acre
 - Accessory Dwelling Units (ADU's)



INTERNAL CIRCULATION

- + Alleys & shared driveways
- + Driveway frequency

HOMEWORK

Walkable, inviting spaces

- + Ensure all programmatic areas are accessible to all, keeping trip hazards and rolling barriers to a minimum
- + Natural materials and plantings are inviting, encouraging people to utilize an area
 - Generates "eyes on the street"

Architectural Interest

- + Variation in facade material
- + Projections, shadow reveals, parapets
- + Balconies and views

Lighting

- + Creates ambiance and enhances safety
- + https://www.pinterest.com/landscape |/
 pathway-lighting/













HOMEWORK

Mixed-use, High Density

- + Street-level transparency
- + Connections through building mass

Neighborhood Node

- + Activation on all sides and edges
- + Permeable edges, so a person can approach from almost any direction
- + People love water!

Trails

+ Incorporate gathering spaces periodically along trail corridors



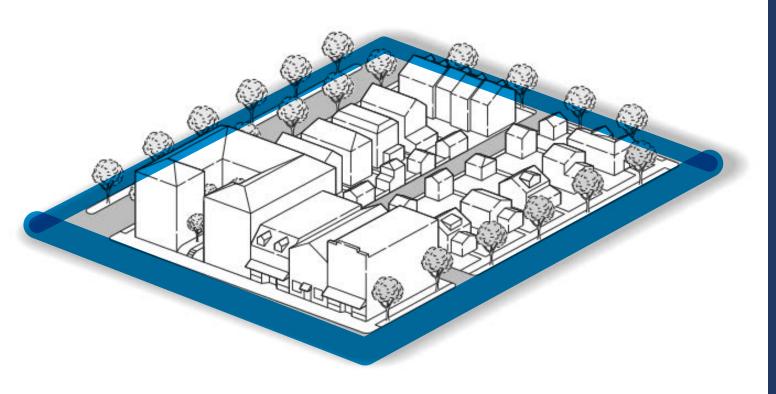












STREETS

- There are several **planning documents &**requirements in place that outline the alignment &
 design of Saint Paul's Right of Way (ROW)
- Different areas of Hillcrest require **different types**of streets to serve a variety of housing, commercial, light industrial, & recreational uses
- Technical design considerations are essential to a functioning street network, but there are opportunities for **this group to inform** streetscape amenities, programming, & materiality.

HILLCREST MASTER PLAN STREET TYPES

Neighborhood Node Streets

- + Dedicates more space to pedestrian movement
- + Anticipates first-floor, mixed use programming
- + Best location for adjacent Privately-Owned Public Space (POPS)

Light Industrial Streets

- + Accommodates pedestrian circulation, stormwater management, vegetative buffering, & public art
- + Must support truck movements to/from McKnight

Neighborhood Streets

- + Traffic calming is a priority
- + Focuses on pedestrian safety & comfort



STREET TYPES: NEIGHBORHOOD NODE





NOTE:
For new developments and where opportunities are available to create additional setback, site designs should accommodate wider sidewalks with generous Boulevard/ Furnishing Zones. Source: Saint Paul Street Design Manual (p.23)

NODE - HOWARD			
DIMENSIONAL CRITERIA			
Minimum	Typical		
	82 ft	Right of Way Width	
36 ft	38 ft	Pavement Width (includes gutter)	
6 ft	8 ft	Sidewalk Width	
6 ft	8 ft	Boulevard / Furnishing Width	
2 ft		Frontage Zone	
10 ft	12 ft	Two way bike trail	
	D	ESIGN FEATURES	
» On-street pa	arallel parkin	g	
» Intersection Bump-outs where feasible			
» Street and Pedestrian-Scale Lighting			
» Streetscape Furnishings (seating, planters, trash receptacles, bicycle racks)			
» Tree-trench BMP's			

Street trees spaced 30'-40'

Street trees spaced 30'-40'

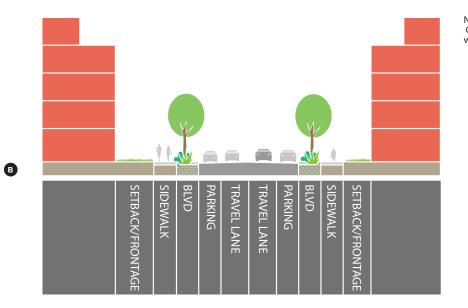
NODE - IDAHO				
DIMENSIONAL CRITERIA				
Minimum	Typical			
	70 ft	Right of Way Width		
36 ft	38 ft	Pavement Width (includes gutter)		
6 ft	8 ft	Sidewalk Width		
6 ft	8 ft	Boulevard Width		
2 ft		Frontage Zone		
	DIMI	ENSIONAL CRITERIA		
» On-street parallel parking				
» Intersection Bump-outs where feasible				
» Street and Pedestrian-Scale Lighting				
» Streetscape Furnishings (seating, planters, trash receptacles, bicycle racks)				
» Tree-trench	Tree-trench BMP's			

NODE - HOWARD STREET



NODE - IDAHO AVE

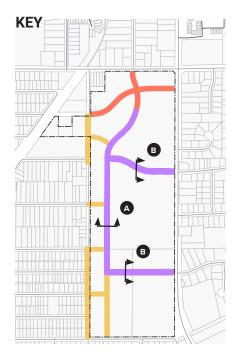
A



NOTE: City Park on south side of Idaho west of Howard Street



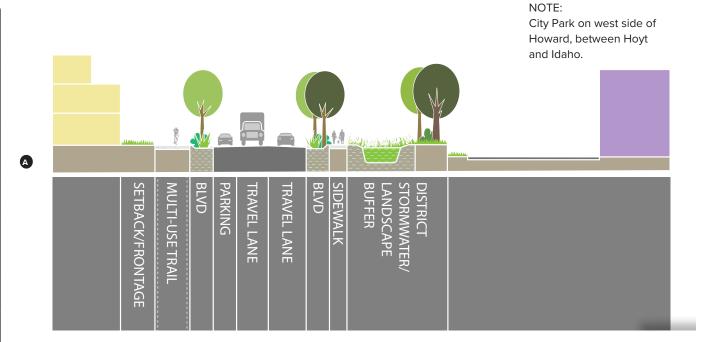
STREET TYPES: LIGHT INDUSTRIAL





LIGHT INDUSTRIAL - HOWARD			
DIMENSIONAL CRITERIA			
Minimum	Typical		
	80 ft	Right of Way Width (does not include District Stormwater/Landscape Buffer)	
36 ft	40 ft	Pavement Width (includes gutter)	
6 ft	6 ft	Sidewalk Width	
6 ft	8 ft	Boulevard / Furnishing Width (see note)	
2 ft		Frontage Zone (west side only)	
10 ft	12 ft	Multi-use Trail	
25 ft	25 ft	District Stormwater / Landscape Buffer	
	D	ESIGN FEATURES	
» District Stor street	mwater / Lan	ndscape buffer feature along east side of	
» On-street parallel parking on west side of street			
» Intersection bumpouts where feasible			
» Street and Pedestrian-Scale Lighting			
» Tree-trench BMP's			

LIGHT INDUSTRIAL - HOWARD STREET



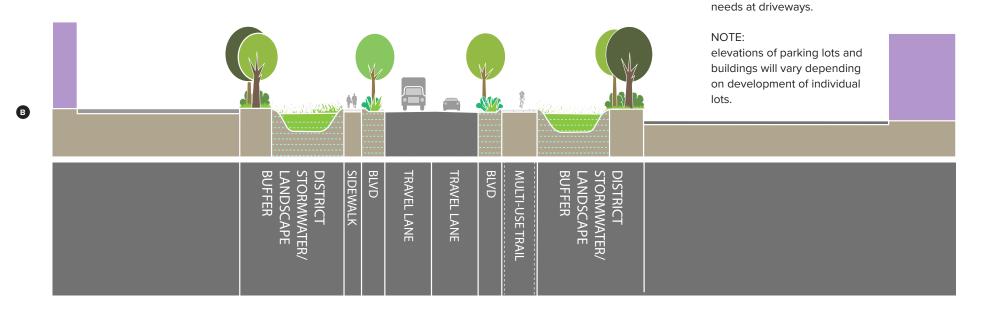
NOTE:

boulevard width may need to

be expanded to truck turning

LIGHT INDUSTRIAL - ARLINGTON AND MONTANA AVE

LIGHT IN	DUSTRIAL	- ARLINGTON AND MONTANA		
DIMENSIONAL CRITERIA				
Minimum	Typical			
	80 ft	Right of Way Width (does not include District Stormwater/Landscape Buffer)		
32 ft	40 ft	Pavement Width (includes gutter)		
6 ft	6 ft	Sidewalk Width		
6 ft	8 ft	Boulevard / Furnishing Width (see note)		
10 ft	12 ft	Multi-use Trail		
25 ft	25 ft	District Stormwater / Landscape Buffer		
	DE	SIGN FEATURES		
» District Stormwater / Landscape buffer				
» Intersection bumpouts where feasible				
» Street and Pedestrian-Scale Lighting				
» Tree-trench BMP's				





STREET TYPES: NEIGHBORHOOD STREETS



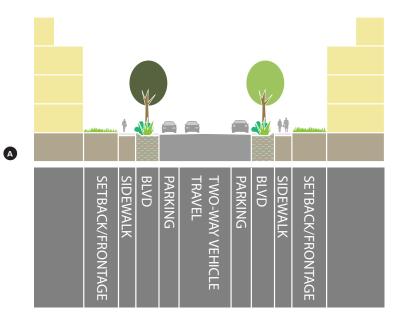
NEIGHBORHOOD - TYPICAL			
DIMENSIONAL CRITERIA			
Minimum	Typical		
	60 ft	Right of Way Width	
29 ft	32 ft	Pavement Width (includes gutter)	
6 ft	6 ft	Sidewalk Width	
5 ft	8 ft	Boulevard / Furnishing Width	
0 ft	2 ft	Frontage Zone	
	D	ESIGN FEATURES	
» On-street parallel parking in front of new residential			
» Intersection bumpouts where feasible			
» Street and Pedestrian-Scale Lighting			
» Streetscape Furnishings (seating, planters,trash receptacles, bicycle racks) adjacent to residential			

Tree-trench BMP's



NEIGHBORHOOD - IOWA AND HOWARD			
DIMENSIONAL CRITERIA			
Minimum	Typical		
	66v ft	Right of Way Width	
32 ft	32 ft	Pavement Width (includes gutter)	
6 ft	6 ft	Sidewalk Width	
6 ft	8 ft	Boulevard / Furnishing Width	
10 ft	12 ft	Multi-use Trail	
O ft	2 ft	Frontage Zone	
	D	ESIGN FEATURES	
» On-street parallel parking in front of new residential			
» Intersection bumpouts where feasible			
» Street and Pedestrian-Scale Lighting			
» Streetscape Furnishings (seating, planters,trash receptacles, bicycle racks) adjacent to residential			
» Tree-trench BMP's			

NEIGHBORHOOD - TYPICAL



NOTE

Refer to land use plan for housing density.

NOTE:

Off site green space on west side of Winthrop, between Hoyt and south west corner of City Park.

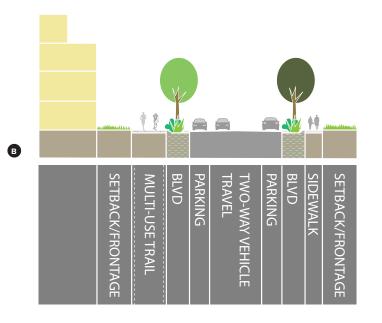
NOTE:

City Park on east side of Winthrop south of Idaho.

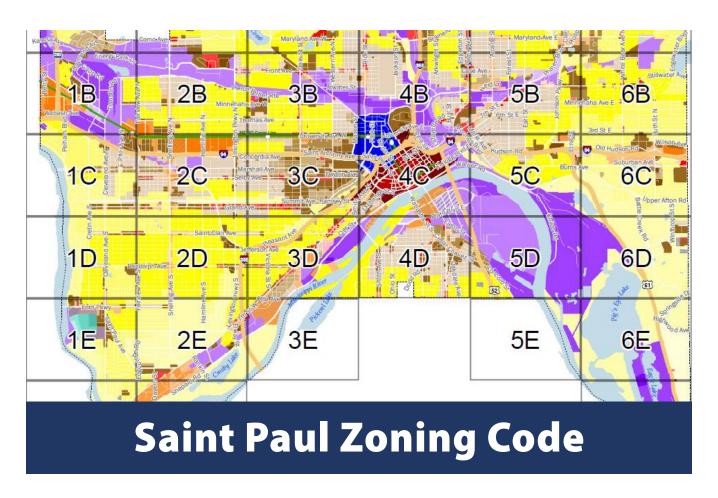
NOTE:

Winthrop Street south of Sherwood may swing east within the right-of-way as feasible, if its centerline aligns with Orange's centerline at Ivy. This is the only portion of Neighborhood Streets expected to potentially be at the minimum dimensions for pavement, sidewalk, and boulevard widths.

NEIGHBORHOOD - IOWA AND HOWARD



PLANNING DOCUMENTS & REQUIREMENTS



+ Traditional Neighborhood District Regulations (Code of Ordinances Part II, <u>Title VIII, Chapter 66, Article III)</u>



- + Defined by the U.S. Department of Transportation as streets designed & operated to enabled safe use & support mobility for all users (regardless of age, ability, or mode of transportation)
- + Policies are set at state, regional, & local levels to guide balanced systems

PLANNING DOCUMENTS & REQUIREMENTS



- + Result of a national grant, this manual illustrates street design best practices & implements adopted complete streets policies
- + Intended to streamline the City's internal street design processes



Maplewood Living Streets Policy

- + Combines "Complete Streets" & "Green Streets" methodologies to provide multiple modes of transport while reducing environmental impacts
- + City's principal guide for evaluating & implementing all multi-modal transportation improvement projects, including reconstruction & new construction

PLANNING DOCUMENTS & REQUIREMENTS



+ District stormwater, district geothermal, & district energy are all being discussed & designed by other consultant groups & have elements that intersect the right of way (i.e. space needs to be saved for them)

Other Standards & Guidelines

- + Metropolitan Council Thrive 2040
- + Metropolitan Council Transportation Plan
- + City of Saint Paul 2040 Comprehensive Plan
- + City of Maplewood 2040 Comprehensive Plan
- + Saint Paul Standard Plates
- + Street and Park Tree Master Plan
- + Parks and Recreation System Plan
- + Saint Paul Bicycle Plan
- + Saint Paul Street Lighting Policy
- + Blooming Saint Paul
- + Brick Street Policy
- + Public Art Ordinance Guidelines

TRADITIONAL NEIGHBORHOOD DISTRICT DESIGN STANDARDS

(Sec. 66.343)

- + **Block length** (does not apply to T1) in mixed use areas must not exceed 400' & in residential should generally match existing block patterns while not exceeding 660'
- + **Screening of equipment & service areas** (does not apply to T1) fences, walls, or plantings at least 6' in height must screen storage, service, or loading equipment from public streets/walkways
- + **Interconnected street & alley network** (does not apply to T1) extending & restoring the existing street network to the greatest degree possible (no cul-de-sac! Cul-de-sac bad!)
- + **On-street parking** (does not apply to T1) generally prefer on-street parking lining both sides of the street to buffer pedestrians, calm traffic, and supplement off-street parking

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- + **Sidewalks** required on both sides of street except where abutting a park or other open space, & should be at least 6' wide in areas of high pedestrian activity, & at least 5' wide everywhere else
- + **Setbacks & front yard areas** hard surfaced front yards should include amenities such as benches, tables, & planters

Buffer Plantings Travel Lanes **Right of Way (ROW)** Behind the **Behind the Curb Between the Curb** Curb

POTENTIAL AREAS OF INFLUENCE

Public Amenities

- + Frequency & character of site elements (benches, planters, etc.)
- + Lighting character

Planting Strategies

+ Turf grass vs. native plantings

Nodes/Intersections

+ Adjacent programming, facade variation (including bays, awnings), wayfinding, etc.

Paving Strategies

+ Use delineation, materiality (asphalt vs. brick), traffic calming

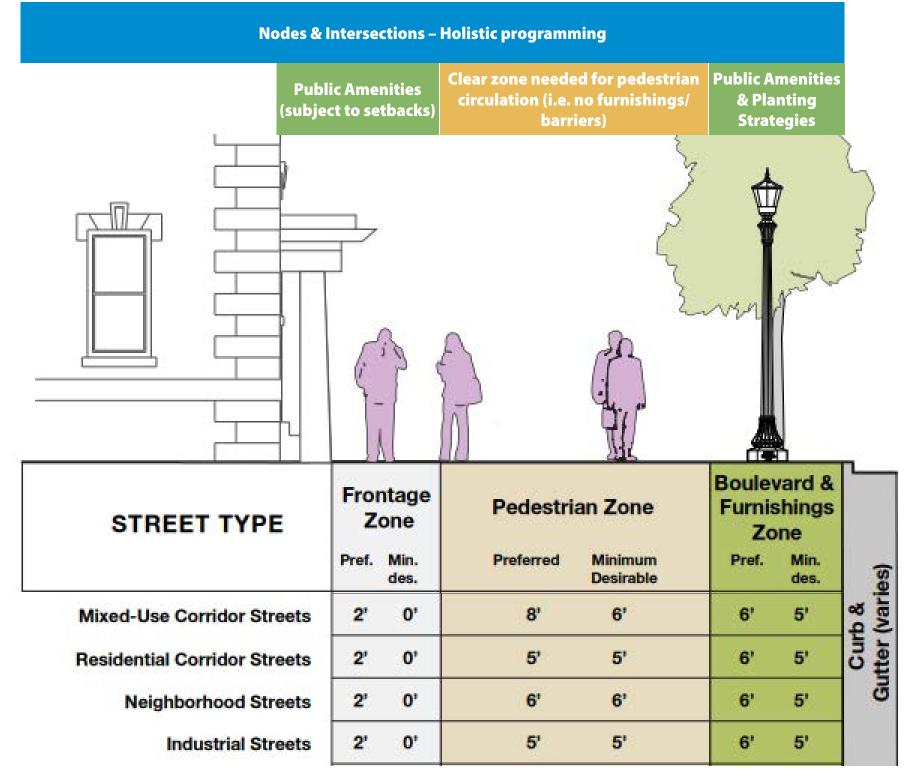
Traffic Calming Measures

+ Bump-outs, speed bumps, tabled intersections, shared spaces, buffer requirements

BEHIND THE CURB

Potential Areas of Influence

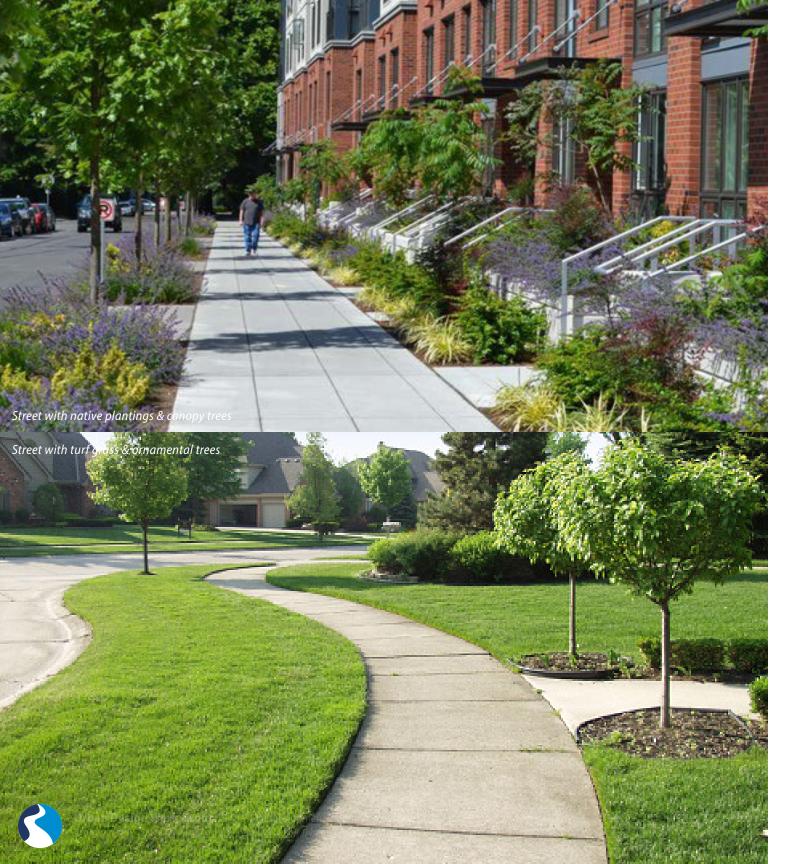
- + **Frontage Zone** area that buffers building entrances/provides space for sidewalk cafes, window shopping, or landscaping
- + **Pedestrian Zone** area specifically reserved for pedestrian circulation that must be clear of barriers like furnishings or plantings
- Boulevard & Furnishings Zone
 area for vegetation, utilities, bike
 parking, street furniture that buffers
 pedestrians from roadway
- + **Curb Zone** separation zone between travel lanes/other zones that can be raised or at grade





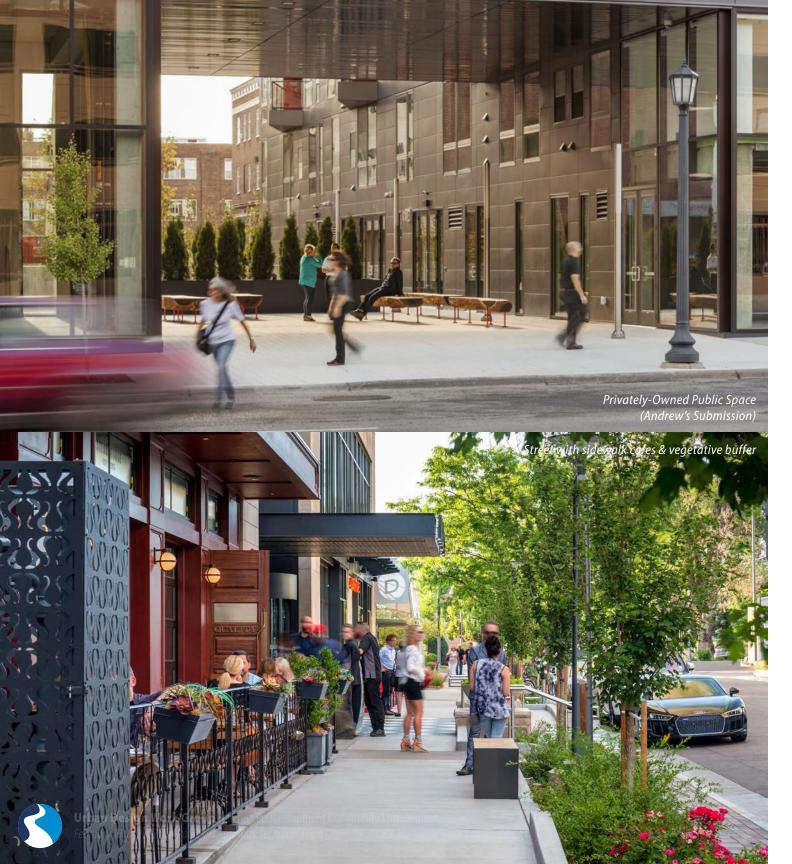
PUBLIC AMENITIES

- + Frequency of site elements, like benches, trash/recycling receptacles, bike racks, etc., can greatly influence how it feels to use a street as a pedestrian
- + Character of site elements (i.e. modern, traditional, etc.)
- + Incorporation of placemaking or public art elements



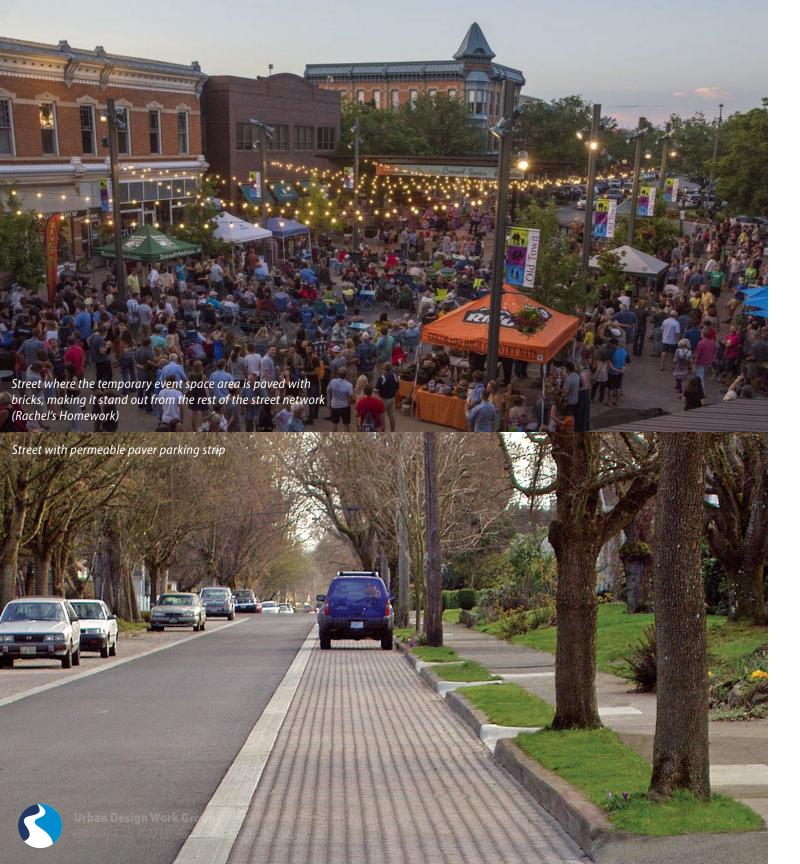
PLANTING STRATEGIES

- + Trees must have an 8' minimum vertical clearance from the sidewalk to the lowest branch
- + Boulevard plantings must not exceed 3' in height (12" is the maximum planting height at, & within 30' of, intersections)
- + Salt & drought tolerance are essential in plant selection
- + "Door zone" of parked cars (~2') should be clear of plantings
- + Maintenance & operations considerations
- + Green stormwater infrastructure range of stormwater management features like bioswales, rain gardens, etc. that capture, infiltrate, & clean stormwater runoff part of district stormwater system



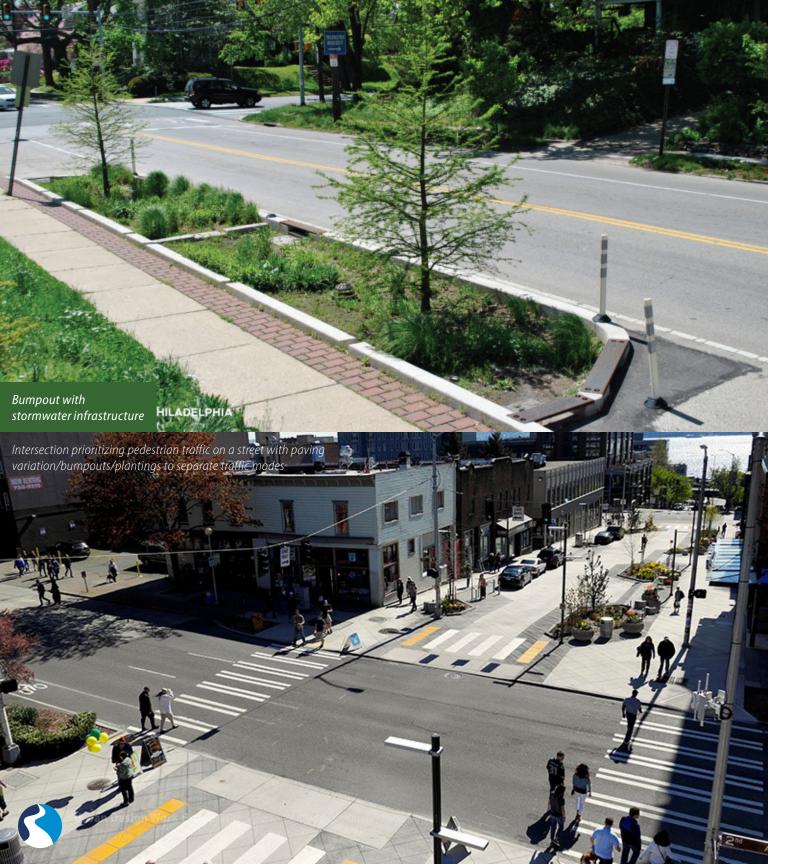
NODES & INTERSECTIONS

- + Adjacent programming expressed in the streetscape (i.e. sidewalk cafes & parklets)
- + Facade variation (including bays & awnings)
- + Wayfinding elements like kiosks & unique elements
- + Activity centers where modes & uses converge
- + Crosswalks
- + Privately-Owned Public Space (POPS)



PAVING STRATEGIES

- + Paving selections can differentiate between modes of transportation or street types
- + Different materials have different cost, maintenance, & operational considerations (i.e. asphalt vs. pavers)
- + Permeable pavement can be incorporated in low traffic areas (i.e. parking lots/spaces) to reduce impervious surface area

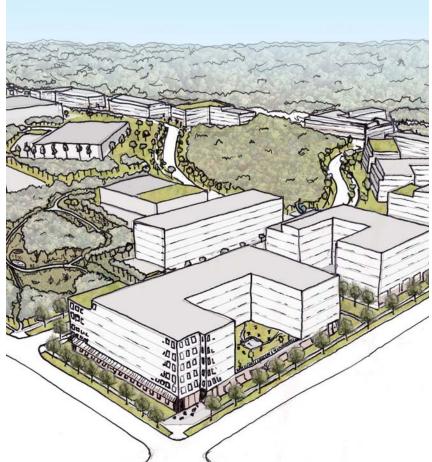


TRAFFIC CALMING MEASURES

- + On street parking
- + Speed bumps/humps
- + Bump outs at intersections and/or crosswalks
- + Tabled intersections
- + Shared spaces (i.e. woonerfs)
- + Paving strategies to identify/distinguish transportation modes
- + Buffer requirements like bollards, medians, planting strips, elevation differences

WORK GROUP AREAS OF INTEREST

- + Pedestrian experience
- + Transit
- + Building massing and materiality
- + Cohesively blending with the existing neighborhoods
- + Common areas and green spaces
- + Housing design
- + Local work opportunities
- + Green space
- + Street design
- + Neighborhood node (no fast food please)
- + High density housing and crime prevention design













THANK YOU!

Hillcrest Redevelopment Community Engagement
St. Paul Port Authority Technical Team